

Innovation Track: A
Comprehensive Critical
Incident Management
System– A Proposed Best
Practice

August 28, 2019



TODAY'S DISCUSSION

- 1. Introduction to Speakers
- 2. Overview of Critical Incidents
- 3. A Brief History of Critical Incident Reporting for Medicaid HCBS
- 4. Best Practice Guidance for a Comprehensive Incident Management System

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INTRODUCTION OF SPEAKERS

Dr. Jay Bulot

Vice President for State Markets WellSky Corporation

Dustin Schmidt

Associate Director Navigant

Brian Bennett

Medicaid Section Chief Louisiana Department of Health

Melissa Ledoux

Quality Assurance Manager Louisiana Department of Health



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CRITICAL INCIDENT DEFINITION

What is a Critical Incident?

- "Critical incidents" are situations that put the health, safety or welfare of participants at risk. Some states also use the term "adverse", "serious" or "sentinel events".
 - This may include medical (e.g., serious medication error, death, serious injury, etc.) and safety concerns (e.g., missing person, restrictive interventions, etc.).
- There is no standard federally defined term for "critical incident" that outlines the scope of reportable incidents, leading to variation across states (1)

(1) https://www.hhs.gov/sites/default/files/cmcs-informational-bulletin-062818.pdf

Common Critical Incident Types Tracked by State Medicaid Agencies:

- Abuse, Neglect, and Exploitation
- Unexpected Deaths
- Unexpected Hospitalization
- Serious Injury
- Criminal Activity/Legal Involvement
- Loss of Contact/Elopement
- Suicidal Behavior
- Medication Errors
- Use of Restraints/Seclusion



CMS REQUIREMENTS

- States operating HCBS waivers are required to provide assurances to CMS that necessary safeguards are in place to protect the health, safety, and welfare of participants receiving services. For critical incidents this includes:
 - The state must demonstrate on an ongoing basis that it identifies, addresses and seeks to prevent instances of abuse, neglect, exploitation and unexplained death.
 - The state must demonstrate that an incident management system is in place that effectively resolves those incidents and prevents further similar incidents to the extent possible.
- The state should:
 - Specify the types of critical events or incidents
 - o **Identify individuals/entities that must report** critical incidents
 - Define entity responsibilities
 - Define timeframes for reporting and conducting/completing an investigation
 - Define method(s) of reporting (e.g., phone, written form, web-based report)
 - o Define **notification requirements** (e.g., participants, guardian, etc.)



THE IMPORTANCE OF CRITICAL INCIDENT REPORTING AND DATA

- Critical Incident Management not only protects the health and safety of the participants, it also provides data on the state and networks ability and effectiveness to address and mitigate incidents.
- Incident data is used to:
 - Identify and resolve incidents to support waiver participant safety
 - Mitigate preventable incidents
 - Provide insights into trends and problems to reduce risks and improve quality of services
 - Demonstrate that the state has met or exceeded its waiver assurance performance measures



PARTIES INVOLVED IN CRITICAL INCIDENTS





Participants / Family Members / Neighbors / Friends / Guardian

Medicaid Waiver Providers



Direct Service Providers / Case Managers / Support Brokers **State Agencies**



1915(c) Operating Agency

Law Enforcement

State Medicaid Agencies

Attorney General

Office of Inspector General Adult/Child Protective Services Federal Agencies



Centers for Medicare & Medicaid Services (CMS)

Office of Inspector General



CMS DEFINITION OF AN INCIDENT MANAGEMENT SYSTEM

What is an Incident Management System? (1)

- Assures that reports of critical incidents are filed;
- · Track that incidents are investigated in a timely fashion; and
- Analyze incident data and develop strategies to minimize preventable incidents.

Goals of a Robust System (1)

- Standardizes what incidents are and how incidents are collected.
- Provides guidelines for states in prioritizing what incidents need to be investigated and resolved.
- Allows states to identify, track, trend, mitigate and preventable incidents.

(1) http://www.nasuad.org/sites/nasuad/files/12%20-%20CMS Managing Incident Mgmt 508.pdf

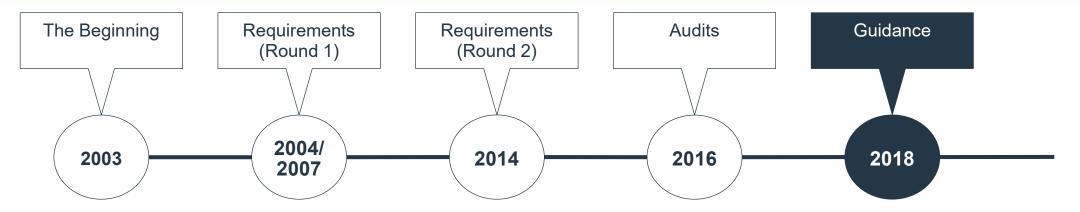


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PATH TO NATIONAL REFORMS FOR CRITICAL INCIDENT RESPONSE



GAO issues a critical report about CMS oversight of HCBS waivers.

2004: CMS issues procedural guidance to states regarding site visits and a new waiver quality improvement plan.

2007: CMS updates the process for the Regional Offices to request evidence from states CMS updates the HCBS regulations and identifies new sub-assurances related to critical incident management.

HHS OIG and CMS audit state critical incident reporting and monitoring processes and find significant gaps.

CMS issues a pilot survey to 7 states to better understand their approach to critical incident management. CMS anticipates issuing a nationwide survey.

OIG/ACL provide a roadmap for states to improve their critical incident management systems.



PATH TO NATIONAL REFORMS FOR CRITICAL INCIDENT RESPONSE



GAO/ACL Joint Report: CMS continues to defer to the GAO/ACL report findings as a best practice. CMS does not mandate the adoption of these practices.

CMS Technical Assistance: CMS will create H&W Teams that will work with states during the next 3 years to proactively ameliorate H&W issues and provide technical assistance.

CMS Survey: CMS issued a statewide survey to states on July 13, 2019 to better understand how states approach critical incident management. Responses are due August 28, 2019.











U.S. Department of Health and Human Services Office of Inspector General, Administration for Community Living, and Office for Civil Rights

Ensuring Beneficiary Health and Safety in Group Homes Through State Implementation of Comprehensive Compliance Oversight

January 2018

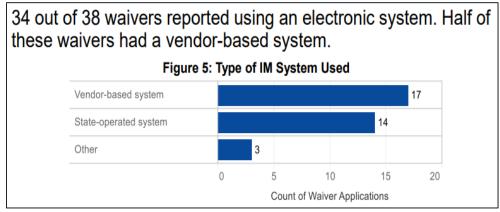


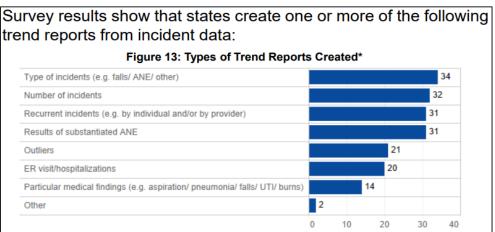


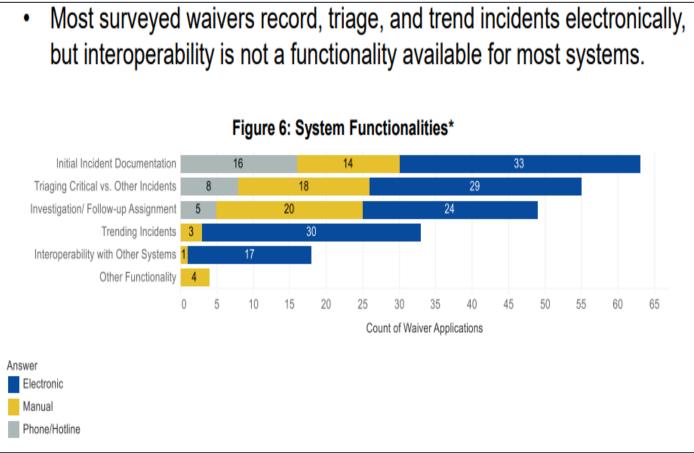


WHAT DID CMS LEARN FROM ITS 2018 CRITICAL INCIDENT SURVEY?

 States have utilized different approaches to developing and implementing their incident management systems (1)









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FIVE RECOMMENDATIONS TO IMPROVE YOUR SYSTEM

1. Select critical incident types that are meaningful

2. Create clear policies regarding critical incident reporting requirements

3. Provide sufficient materials to support incident reporting

4. Create a single web-based system to track critical incidents

5. Track and analyze meaningful data points to minimize preventable incidents



RECOMMENDATION #1: SELECT CRITICAL INCIDENT TYPES THAT ARE MEANINGFUL

States should consider selecting critical incident types that 1) align with CMS requirements and 2) are important based on historical provider performance.

- Key factors to consider include:
 - Critical incidents types outlined by CMS, OIG, and state regulations
 - Provider history and incident trends across the state
 - Administrative burden on both providers to report on and state staff to manage
 - Critical incident types that the state does not want to collect (e.g., scheduled medical procedures/surgeries)



CMS AND OIG GUIDANCE REGARDING INCIDENT TYPES

CMS Requirements: 7 Incident Types: (1)

- Abuse (including physical, sexual, verbal and psychological abuse)
- Mistreatment or neglect
- Exploitation
- Serious injury
- Death other than by natural causes
- Other events that cause harm to an individual
- Events that serve as indicators of risk to participant health and welfare (e.g., hospitalizations, medication errors, use of restraints or behavioral interventions)

Additional Incident Types Recommended by OIG: 9 Incident Types: (2)

- Events leading to adverse outcomes for participants due to staff misconduct
 / error
- Events resulting in injury or illness requiring medical treatment beyond first aid
- Choking incidents
- Hospital emergency room visits where the injury or the medical condition could indicate abuse or neglect
- Elopements whereby the individual is removed from staff supervision or placed at risk of serious harm
- Behavioral incidents that result in employee physical intervention, serious risk of harm, or property damage valued at more than \$150
- Emergency situations (e.g., fires, flooding, serious property damage)
- Criminal conduct by participants
- Incidents involving law enforcement



RECOMMENDATION #2: CREATE CLEAR POLICIES REGARDING CRITICAL INCIDENT REPORTING REQUIREMENTS

If you need additional guidance on how to approach policy decisions, ask CMS!

Key Decision Points	Considerations
1. Does critical incident reporting apply to all incident events or only those that involve a paid Medicaid provider?	 State examples: Pennsylvania: A Critical Incident is an unexpected and undesirable event that has an adverse impact on the outcome of care that occurs during a Member's term of care funded through PerformCare. CIR submission should occur to PerformCare only if PerformCare is funding the service. Kentucky: Critical incidents are serious in nature and pose immediate risk to the health, safety, or welfare of waiver participants or others.
2. Who is responsible for investigating an incident?	 Federal OIG recommends: The State should ensure independent State investigations of allegations of specified incidents (e.g., abuse and neglect that results in serious or repeated harm to participants; sexual abuse; unexpected deaths; incidents that result in life-threatening or serious injury or illness that appear to be due to provider misconduct/ANE or due to environmental hazards; etc.). The State may delegate investigation for other incident situations to provider agencies or other entities.



RECOMMENDATION #2: CREATE CLEAR POLICIES REGARDING CRITICAL INCIDENT REPORTING REQUIREMENTS (CONTINUED)

Key Decision Points	Considerations
3. Who should be notified when a critical incident occurs?	 Kentucky's incident reporting instructional guide describes notification requirements for the following parties: Law Enforcement (For incidents involving criminal activities) Family Member: For adults, a family member is only notified if the waiver participant has provided consent via their PCSP. For children, a family member is always notified. Medical Provider: The medical provider is notified for incidents involving medication errors or hospitalization. Direct Service Provider Case Manager or Support Broker State or Private Guardian (If applicable and if specified in the PCSP)
4. Should the 1915(c) operating agency or APS investigate incidents involving abuse, neglect, or exploitation?	CMS HCBS Technical Guidance: "if the state's adult protective services (APS) agency has primary oversight responsibility for incident management, there should be processes whereby the APS agency regularly furnishes the Medicaid agency and/or operating agency with information about critical incidents that involve waiver participants and that the agencies work together to identify strategies to reduce the occurrence of critical incidents." (1)



RECOMMENDATION #3: PROVIDE SUFFICIENT MATERIALS TO SUPPORT INCIDENT REPORTING

Materials Outlining State Requirements

Questions and Answers

Section 1: General.

Q1: Why does DMS need to track critical incidents?

Q2: What does DMS do with critical incident data? Q3: What materials are available to support critical incident management

Section 2: Incident Reporting Proces

Q10: How do I report a critical incident?

Reporting Form within the same day?

incident to the regulating agency? ..

form, can we continue to use this document?

Q4: When do I need to use the updated incident reporting materials?

ncident report if it is initially reported by another waiver provider?

Q16: How do I report three or more non-critical incidents of the same incident type?... Q17: If a waiver participant has three non-critical incidents that occur at three different settings

Q18: If a waiver participant is taken to the emergency room, when do I need to report the

and has three different reporters, who is responsible for reporting the third incident as a critical

Q20: As a parent and representative of a waiver participant, what do I do if I suspect someone I

SENTINEL EVENT POLICY	Effective Date: September 2010 Revised Date: February 2014 February 2017
Policy Number:	DHHS Policy: PR 10-01

The Department of Health and Human Services' (DHHS) Sentinel Event Policy is part of a comprehensive quality assurance program with the Office of Quality Assurance and Improvement (OOAI). The Sentinel Event Policy establishes the reporting and review

requirements of sentinel events involving individuals served by community providers and components of DHHS which provide sentinel events as directed by this policy.

II. Statutory Authority

In support of its commitment to quality in the delivery of health citizens of New Hampshire, the Department will review sentine assurance activities. Statutory authority for reviews of sentinel

RSA 126-A:4 Department Established

- IV. The department may establish a quality assurance program. (a) Any quality assurance program may consist of a comprehens monitoring and evaluating the appropriateness of services pro department or any of its contract service providers so that prob are identified and steps to correct problems can be taken.
- (b) Records of the department's quality assurance program include reviews or investigations reports statements minutes and oth client medical records, shall be confidential and privileged an indirect discovery, subpoena, or admission into evidence in an except as provided in subparagraphs IV (c) or (d).
- (c) In case of legal action brought by the department against a con alleging repetitive malicious action and personal injury brough mality assurance program's records may be discoverable
- (d) The department may refer any evidence of fraudulent or other uality assurance program to the appropriate law enforcement
- (e) No employees of the department or employees of a contract se liable in any action for damages or other relief arising from the assurance program or in any judicial or administrative procedu assurance program.

The goals of this sentinel event reporting and review policy are:

1. To have a positive impact in improving care and service To understand the causes that underlie sentinel events. a external systems and processes to reduce the probability

Kentucky 1915(c) HCBS Waivers: Critical Incident Reporting FAQs Q5: Are "encrypted" emails required when submitting incident reports to the regulating agency store electronic or paper copies of the incident reporting and investigation forms?.... Q8: How should waiver providers submit and store the incident reporting and investigation Q9: What form should be used for reporting and investigation incidents for State General Fun-Q12: How should waiver participants be involved in the incident management process? Q13: How does the case manager or support broker/service advisor receive a copy of the Q14: If an incident happens or is discovered over the weekend what do I need to do?.

Forms / Reports for Reporting **Purposes**

	ram: □ ABI □ ABI-LTC □ HCB □ M cipant Directed Services? □ Yes □ No	IIW □MPW □S	SCL		
L,	Waiver Participant's First Name:		Waiver Participar	nt's Last Name:	
ON ON	Date of Birth (MM/DD/YYYY):		Social Security #:		
WAIVER PARTICIPANT INFORMATION	Medicaid Number: Gender: □ Male □ Female □ Unspecif Diagnosis/Illnesses (if known):	ied	Race or Ethnicity American Inc Black or Afri White Other	lian or Alaska Native	☐ Asian ☐ Pacific Islander ☐ Hispanic or Latino ☐ Not Known
REPORTING SOURCE	Reporting Agency:				
REPC	Reporter's Phone:		Did the reporter v	vitness the incident?	l Yes □ No
	Critical	Incidents		Non-Cri	itical Incidents
	☐ Suspected Abuse	☐ Serious Medicati	on Error	☐ Minor Injury	
	☐ Suspected Neglect	☐ Natural or Expec	cted Death	☐ Medication Error Outcome	r without Serious
	☐ Suspected Exploitation	☐ Unnatural or Unc	expected Death		
	☐ Homicidal Ideation	☐ Suicidal Ideation			
	☐ Missing Person	Unplanned Hosp	ital Admission		
	☐ Event Involving Police/ Emergency Personnel Intervention	Emergency Roor Department Visit			
N (PAGE 1	Three or More Non-Critical Incidents of the Same Incident Type in a 90 Calendar Day Period	Other (describe):	:		
INCIDENT INFORMATION (PAGE 1)	Level of Harm or Injury to the Waiver Parti Level 1: None Level 2: Injury or harm requiring treatme	ent up to and including f			
INCIDENTI	☐ Level 3: Injury or harm requiring medica ☐ Level 4: Injury or harm resulting in death Date of Incident (MM/DD/YY):	1	aid, injury or harm re	equiring hospitalization	1

Training Materials

Critical Incident Reporting Requirements

For Community Centered Boards and Service Provider Agencies

DIVISION FOR INTELLECTUAL AND **DEVELOPMENTAL DISABILITIES**

May 2017

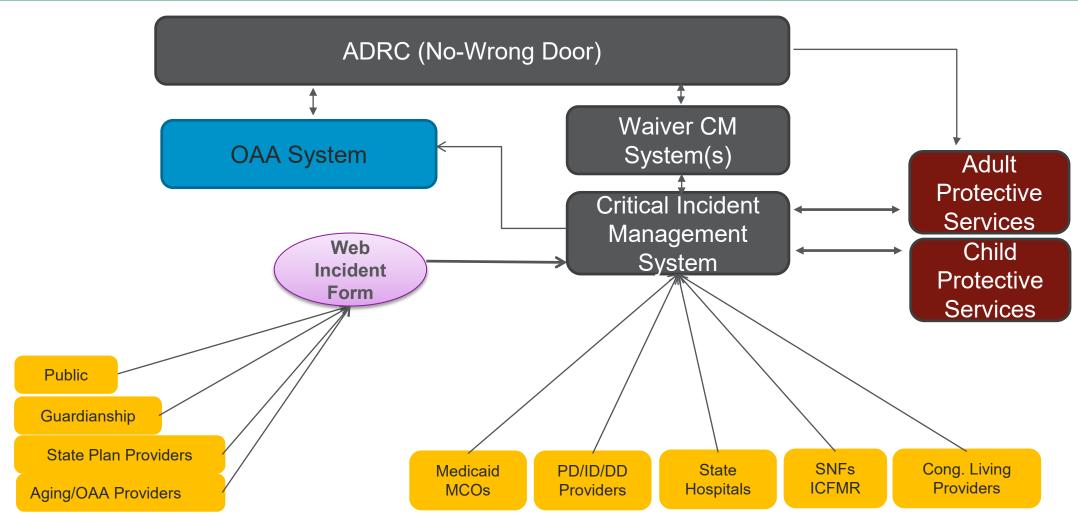
Critical Incident Investigations for 1915(c) Home and Community **Based Services (HCBS) Waivers Direct Service Providers and Case Managers**

> Commonwealth of Kentucky Cabinet for Health and Family Services Division of Developmental and Intellectual Disabilities

> > May 22, 2019



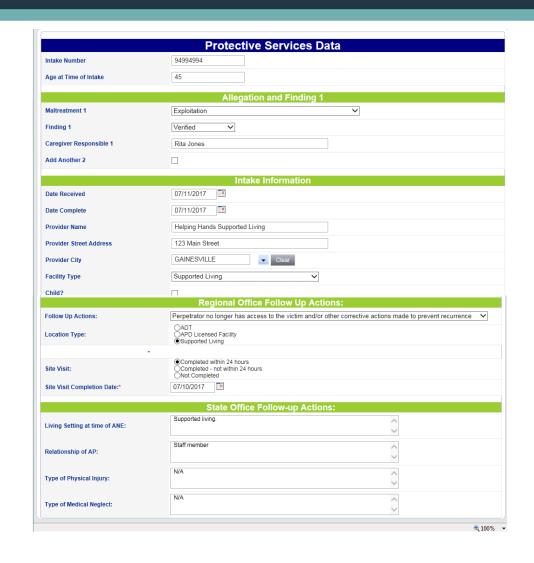
RECOMMENDATION #4: CREATE A SINGLE WEB-BASED SYSTEM TO TRACK CRITICAL INCIDENTS





PROTECTIVE SERVICES DATA TO FACILITATE INTERDEPARTMENTAL COMMUNICATION

- Determine when to contact protective services.
 - Severe Incidents may require immediate referral to protective services.
 - Early identification helps set expectations for the investigation
- Data sharing may happen:
 - Through creation of reports and triggers
 - Posted in centralized system
 - Weekly meetings
- All protective service calls are critical incidents, but not all critical incidents will rise to the level of a protective services investigation.





CRITICAL FUNCTIONALITY FOR ELECTRONIC REPORTING/MANAGEMENT OF CRITICAL INCIDENTS

- Multiple mechanisms for submitting incident reports
- Ability to compare incident occurrence date/time to incident submission date/time as a performance indicator
- Workflow automation to allow for different workflow for different incident types
- Mechanisms to ensure that incident reports flow through often complex, multitiered review/approval process
- Tracking of incident review, follow-up and when necessary, investigation
- Ability to report on critical incidents to detect providers in need of additional training and/or sanction, detect trends, etc.



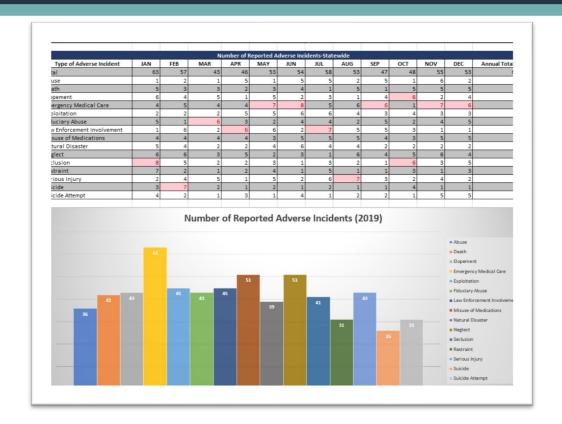
RECOMMENDATION #5: TRACK AND ANALYZE MEANINGFUL DATA POINTS TO MINIMIZE PREVENTABLE INCIDENTS

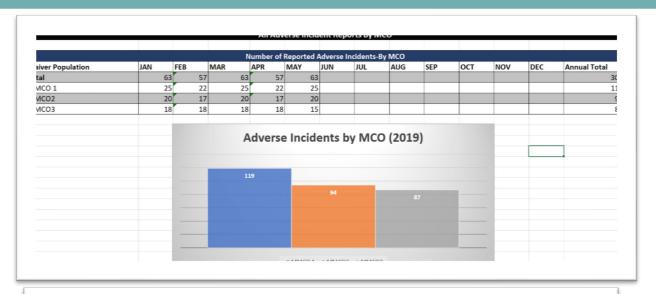
States should consider tracking at least the following data points:

- Waiver Measures: Performance measures that are described in the state's 1915(c) waivers (e.g., # of critical incidents resolved within 30 days of the date of the critical incident report date)
- Reporting Timeframes: Number of critical incidents reported within required timeframes
- Severe Cases: Status/outcome of reported abuse, neglect or exploitation (ANE) cases
- Member Specific Dashboard: Number and type of incident reports for a member during a specified timeframe
- Provider Specific Dashboard: Number and type of incident reports for a provider during a specified timeframe
- Emergency Room (High Cost Claims): Usage of ER visits.



RECOMMENDATION #5: TRACK AND ANALYZE MEANINGFUL DATA POINTS TO MINIMIZE PREVENTABLE INCIDENTS (CONTINUED)





	Performance Measures	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT
PM 1	Number and percent of reported critical incidents requiring review/investigation where the State adhered to its follow-up measures	95%	98%	95%	98%	95%	98%	95%	98%	95%	98
PM 2	Number and percent of restraint applications, seclusion or other restrictive interventions that followed procedures as specified in the approved waiver	93%	71%	93%	71%	93%	71%	93%	71%	93%	71
PM 3	Number and percent of unauthorized uses of restrictive interventions that were appropriately reported	100%	100%	100%	100%	100%	100%	100%	100%	100%	100
PM 4	Number and percent of unexpected deaths for which review/investigation followed the appropriate policies and procedures	100%	100%	100%	100%	100%	100%	100%	100%	100%	100
PM 5	Number and percent of unexpected deaths for which review/investigation resulted in the identification of preventable causes	50%	50%	50%	50%	50%	50%	50%	50%	50%	50
PM 6	Number and percent of unexpected deaths for which the appropriate follow-up measures were taken	100%	100%	100%	100%	100%	100%	100%	100%	100%	100
PM 7	Number and percent of waiver participants who received information on how to report suspected										



RECOMMENDATION #5: TRACK AND ANALYZE MEANINGFUL DATA POINTS TO MINIMIZE PREVENTABLE INCIDENTS (CONTINUED)

Table 1. Number of Reported Statewide	A STATE OF THE STA		ported Adverse Incidents-By r Population	Table 3. Number of Re	Table 3. Number of Reported Adverse Incident			
Type of Adverse Incident	# of Incidents	Waiver Population	# of Incidents Statewide	MCO	# of Incidents			
tal	57	Total	57	Total Statewide				
use	2	PD	5	MMCO1				
ath	3	FE	10	MMCO2				
pement	4	IDD	11	MMCO3				
nergency Medical Care	5	TBI	6					
ploitation	2	TA	8					
uciary Abuse	1	AUTISM	9					
w Enforcement Involvement	6	SED	8					
suse of Medications	4							
tural Disaster	4							
glect	6							
clusion	5							
straint	2							
rious Injury	4							
icide	7							
Table 4. Days Between Date	2 Received and Date	The second secon	en Date Received and Date	Table 6. Number of A	dverse Incidents Referre			
Table 4. Days Between Date Referred		R	esolved		DCF			
Table 4. Days Between Date Referred	Avg # Calendar Days	MCO R	esolved Avg # Calendar Days	МСО				
Table 4. Days Between Date Referred MCO	Avg # Calendar Days	MCO MMCO1	Avg # Calendar Days 10	MCO MMCO1	DCF			
Table 4. Days Between Date Referred MCO MCO1 MCO2	Avg # Calendar Days 2 1.8	MCO MMCO1 MMCO2	Avg # Calendar Days 10 12	MCO MMCO1 MMCO2	DCF			
Table 4. Days Between Date Referred MCO	Avg # Calendar Days	MCO MMCO1	Avg # Calendar Days 10	MCO MMCO1	DCF			
Table 4. Days Between Date Referred MCO MCO1 MCO2	Avg # Calendar Days 2 1.8 2.2 f cases where the use and process was	MMCO1 MMCO2 MMCO3 Table 8. Number and use of seclusion exp	Avg # Calendar Days 10 12	MCO MMCO1 MMCO2 MMCO3 Table 9. Number and use of other restricti	DCF			
Table 4. Days Between Date Referred MCO MCO1 MCO2 MCO3 able 7. Number and percent of of restraints explanation a	Avg # Calendar Days 2 1.8 2.2 f cases where the use and process was	MMCO1 MMCO2 MMCO3 Table 8. Number and use of seclusion exp	Avg # Calendar Days 10 12 31 percent of cases where the clanation and process was	MCO MMCO1 MMCO2 MMCO3 Table 9. Number and use of other restricti	# of Incidents # of Incidents property of Cases where the interventions explanate the intervention			
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CMS GUIDANCE IN ANALYZING CRITICAL INCIDENT DATA



INCIDENT MANAGEMENT 101

Division of Long Term Services and Supports
Disabled and Elderly Health Programs Group
Center for Medicaid and CHIP Services

https://www.medicaid.gov/medicaid/hcbs/downloads/training/incident-management-101.pdf



- Identify areas of improvement, interventions to address adverse trends and patterns, and training opportunities for stakeholders to help prevent and mitigate incidents
- Gathering information for system-wide oversight, including:
 - Participant and provider characteristics
 - How quickly reports are reviewed, investigated, and followed-up
 - Results of investigations
- Determine the types of analysis to conduct, which may include:
 - Recurring deficiencies;
 - Types of incidents;
 - Types of providers/provider analysis;
 - Location of incidents;
 - Alleged perpetrators;
 - Investigation findings of: Outlier incidents; Abuse, neglect or exploitation; ER visits/hospitalizations;
 - Incident resolution timelines; and
 - Other medical findings



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About WellSky

WellSky is a technology company advancing human wellness worldwide. Our software and professional services address the continuum of health and social care — helping businesses, organizations, and communities solve tough challenges, improve collaboration for growth, and achieve better outcomes through predictive insights that only WellSky solutions can provide.

We are committed to

Serving our customers to ensure they can serve their communities

 Anticipating provider needs in an everchanging care landscape

 Using data and applied insights to elevate and intelligently scale care

Together, we are realizing care's potential and building communities that thrive.



We partner with organizations across the care spectrum



Hospital:

Ensuring hospitals can focus on delivering superior patient care safely and efficiently



Home:

Empowering providers to deliver exceptional care while focusing on improving outcomes



Practices & Facilities:

Enhancing providers' abilities to streamline operations and focus on the delivery of care



Community:

Supporting dynamic communities of care with our diverse set of human services solutions





Hospital

- Blood Transfusion
- Hospital Donor Program
- Biotherapy Clinics
- Inpatient Rehabilitation
- Outpatient Rehabilitation
- Acute Respiratory & Rehabilitation
- Enterprise Scheduling
- Medication Management
- International Medication Management



Home

- Home Health
- Hospice
- Home Infusion
- Specialty Pharmacy
- Home Medical Equipment
- Private Duty
- Home Health Therapy
- OASIS Review & Coding
- Billing & Revenue Cycle Services
- DDE & Payer Connection



Practices & Facilities

- Behavioral Health & IDD Providers
- Donor Testing Services
- Biotherapy Labs
- Private Practice Rehabilitation
- Scheduling
- Long-Term Care
- Correctional Medication Management



Community

- Payers
- IDD Payers
- Aging & Disability
- Protective Services
- Incident Management
- Information & Referral
- Community-Based Organizations
- Housing & Homelessness
- Blood Centers





Hospital

- FDA 510(k) cleared system for blood banks
- The blood compliance solution for U.S. Department of Defense facilities worldwide
- + 450 transfusion sites worldwide
- + 20,000 cord blood and tissue donors registered



Home

- +4,500 home health and hospice agencies
- +34 million billable visits in 12 months
- +\$11 billion Medicare claims processed
- +200,000 care tasks every day



Practices and Facilities

- +50 million blood donor tests annually
- +22 million rehab treatments in 12 months
- +2.3 million rehab patients served in 12 months
- +135 medication management facilities (including 34 correctional health facilities)



Community

- +35,000 daily users
- + 3,000 agencies providing services
- Used by majority of Area Agencies on Aging
- Used by majority of HUD Continuums of Care
- Customer organizations in 50 US states, Washington D.C., and Canada